# Making Policy with Data

An Introductory Course on Policy Evaluation

## Lecture 5. Difference-in-Differences

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May 25

### Selection on **Unobservables**

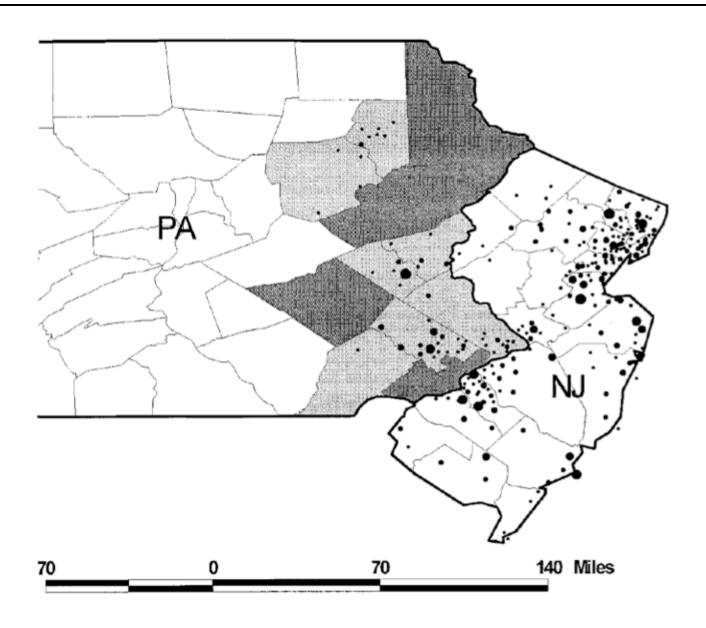
- Often there are reasons to believe that treated and untreated units differ in unobservable characteristics that are associated with potential outcomes even after controlling for differences in observed characteristics.
- In such cases, treated and untreated units are not directly comparable.
   What can we do then?

 If we can trace the research subjects over-time, maybe we can achieve more ...

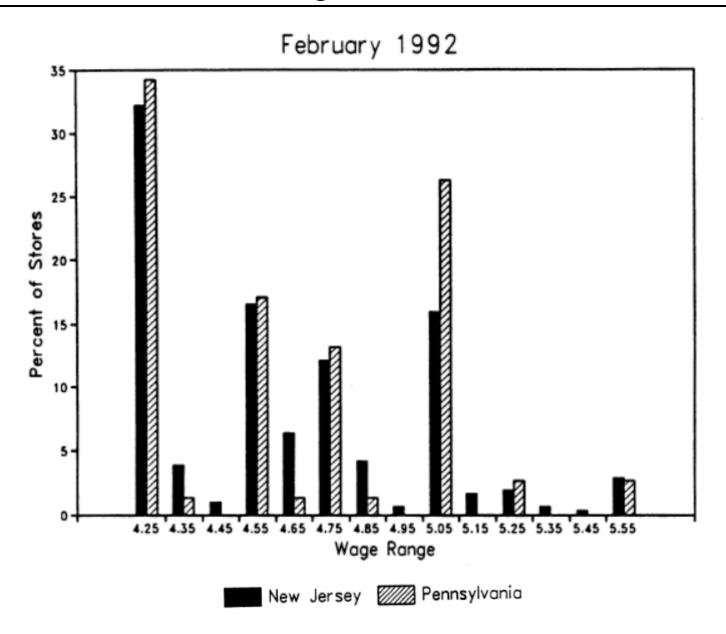
## Do Higher Minimum Wages Reduce Employment?

- Difficult to answer. Why?
- Card and Krueger (1994) consider impact of New Jersey's 1992 minimum wage increase from \$4.25 to \$5.05 per hour
- Compare employment in 410 fast-food restaurants in New Jersey and eastern Pennsylvania before and after the rise
- Survey data on wages and employment from two waves:
  - Wave 1: March 1992, one month before the minimum wage increase
  - Wave 2: December 1992, eight months after increase

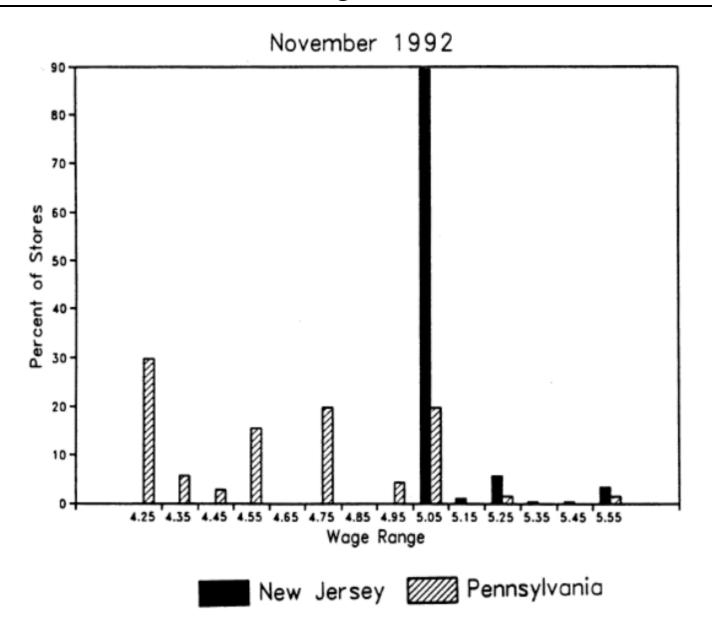
## **Restaurant Locations**



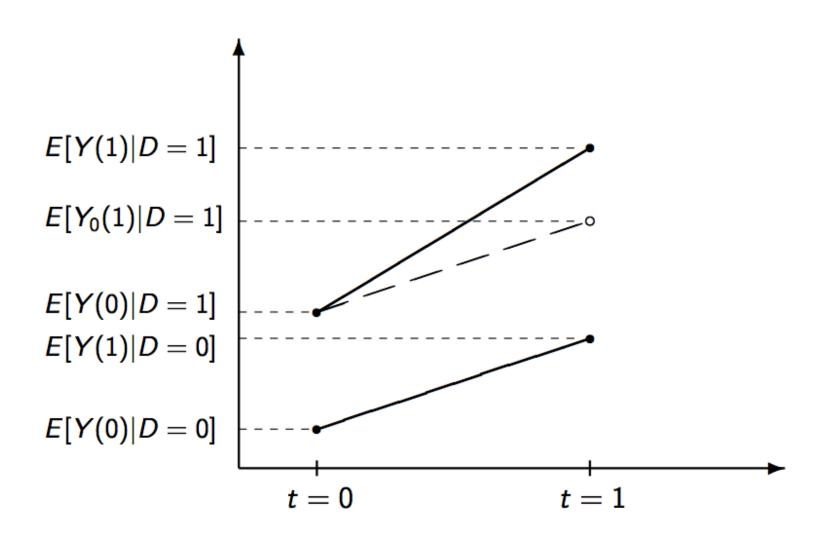
## Wage *after* Minimum Wage Increase



## Wage *before* Minimum Wage Increase



## Difference-in-Differences



- Identification
- Estimation
- Threats to Validity

## Setup: Two Groups, Two Periods

#### **Definition**

#### Two groups:

- D = 1 Treated units
- D = 0 Control units

#### Two periods:

- T = 0 Pre-Treatment period
- T = 1 Post-Treatment period

#### Potential outcomes $Y_d(t)$ :

- $Y_{1i}(t)$  potential outcome unit i attains in period t when treated between t and t-1
- $Y_{0i}(t)$  potential outcome unit i attains in period t with control between t and t-1

## Setup: Two Groups, Two Periods

#### **Definition**

Causal effect for unit i at time t is

$$au_{it} = Y_{1i}(t) - Y_{0i}(t)$$

Observed outcomes  $Y_i(t)$  are realized as

$$Y_i(t) = Y_{0i}(t) \cdot (1 - D_i(t)) + Y_{1i}(t) \cdot D_i(t)$$

Fundamental problem of causal inference:

■ If D occurs only after t = 0  $(D_i = D_i(1))$  and  $Y_i(0) = Y_{0i}(0)$  we have:  $Y_i(1) = Y_{0i}(1) \cdot (1 - D_i) + Y_{1i}(1) \cdot D_i$ 

#### Estimand (ATT)

Focus on estimating the average effect of the treatment on the treated:  $\tau_{ATT} = E[Y_1(1) - Y_0(1)|D = 1]$ 

|             | Post-Period (T=1) | Pre-Period (T=0) |
|-------------|-------------------|------------------|
| Treated D=1 | $E[Y_1(1) D=1]$   | $E[Y_0(0) D=1]$  |
| Control D=0 | $E[Y_0(1) D=0]$   | $E[Y_0(0) D=0]$  |

#### **Problem**

Missing potential outcome:  $E[Y_0(1)|D=1]$ , ie. what is the average post-period outcome for the treated in the absence of the treatment?

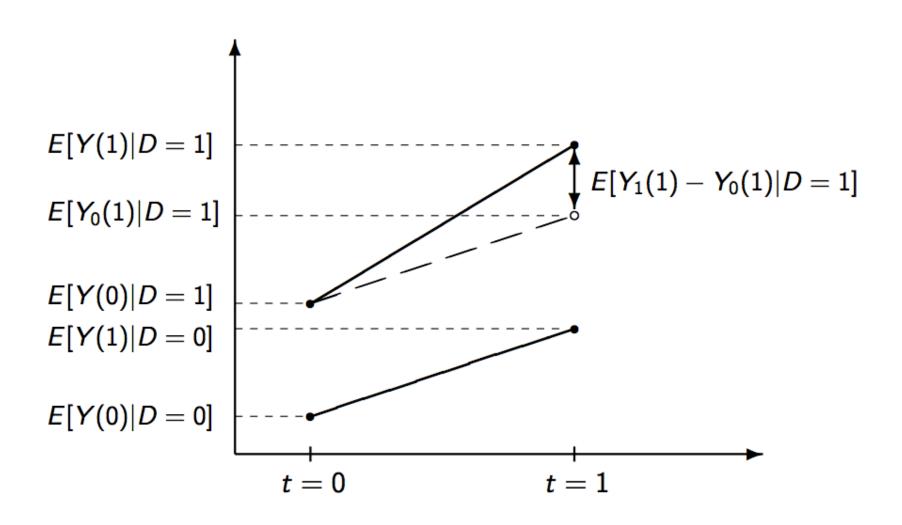
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|-------------|-----------------------------------|-----------------|
| Treated D=1 | $E[Y_1(1) D=1]$                   | $E[Y_0(0) D=1]$ |
| Control D=0 | $E[Y_0(1) D=0]$                   | $E[Y_0(0) D=0]$ |

• Assumes:  $E[Y_0(1) - Y_0(0)|D = 1] = E[Y_0(1) - Y_0(0)|D = 0]$ 

## Identification Strategy



### Identification Assumption (parallel trends)

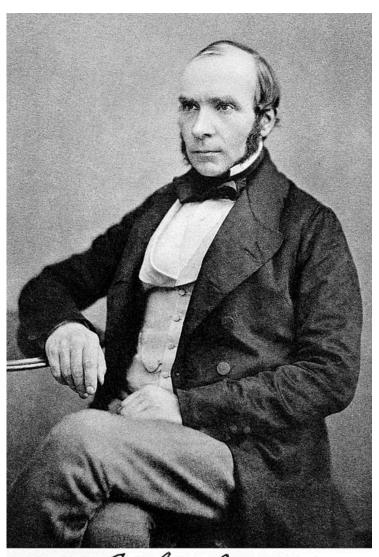
$$E[Y_0(1) - Y_0(0)|D = 1] = E[Y_0(1) - Y_0(0)|D = 0]$$

#### Identification Result

Given parallel trends the ATT is identified as:

$$E[Y_1(1) - Y_0(1)|D = 1] = \left\{ E[Y(1)|D = 1] - E[Y(1)|D = 0] \right\}$$
$$- \left\{ E[Y(0)|D = 1] - E[Y(0)|D = 0] \right\}$$

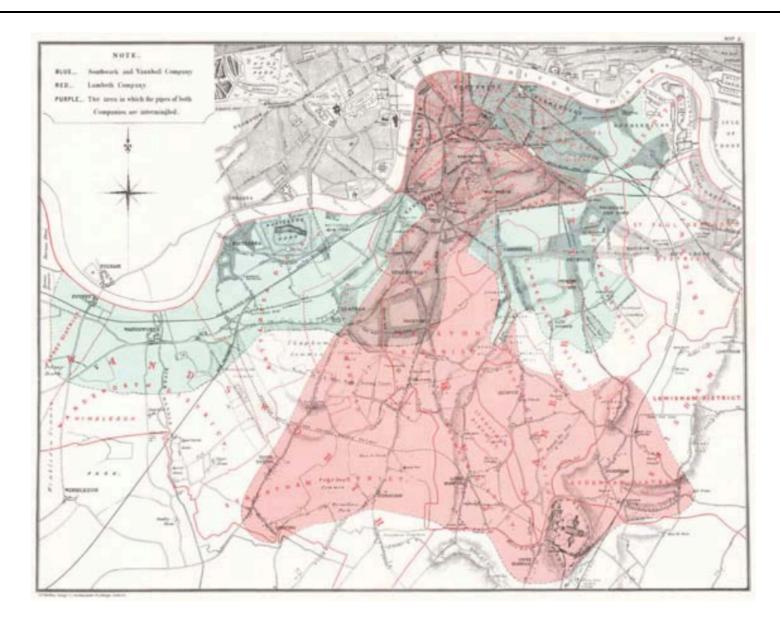
**Proof?** (optional)



- First developed by British physician John Snow (1813 - 1858)
- Study the cholera epidemic in London in 1849, which claimed over 14,000 lives
- John Snow believed cholera was spread by contaminated water
- But how to prove it?

John Inow

- First Difference: Water provided by two companies, (1) the Lambeth and (2) the Southwark and Vauxhall. Both got water from the Thames.
- Second Difference: Before and after 1852. In 1852, Lambeth moved their intake upriver
- It turned out that Lambeth customers were less likely to get sick afterwards — Difference-in-Differences is born!



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- Southwark and Vauxhall: 71 cholera deaths/10,000 homes
- Lambeth after moving water source: 5 cholera deaths/10,000 homes
- As a result, Southwark and Vauxhall moved their intake upriver in 1855 and the epidemic subsided

- Identification
- Estimation
- Threats to Validity

#### Estimand (ATT)

$$E[Y_1(1) - Y_0(1)|D = 1] = \left\{ E[Y(1)|D = 1] - E[Y(1)|D = 0] \right\}$$

$$- \left\{ E[Y(0)|D = 1] - E[Y(0)|D = 0] \right\}$$

#### Estimator (Sample Means: Panel)

$$\left\{ \frac{1}{N_1} \sum_{D_i=1} Y_i(1) - \frac{1}{N_0} \sum_{D_i=0} Y_i(1) \right\} - \left\{ \frac{1}{N_1} \sum_{D_i=1} Y_i(0) - \frac{1}{N_0} \sum_{D_i=0} Y_i(0) \right\} \\
= \left\{ \frac{1}{N_1} \sum_{D_i=1} \left\{ Y_i(1) - Y_i(0) \right\} - \frac{1}{N_0} \sum_{D_i=0} \left\{ Y_i(1) - Y_i(0) \right\} \right\},$$

where  $N_1$  and  $N_0$  are the number of treated and control units respectively.

## Minimum Wage on Employment

|   | Stores by state |                 |                                 |  |
|---|-----------------|-----------------|---------------------------------|--|
| Variable  | PA<br>(i)       | NJ<br>(ii)      | Difference,<br>NJ – PA<br>(iii) |  |
| FTE employment before, all available observations   | 23.33<br>(1.35) | 20.44<br>(0.51) | -2.89<br>(1.44)                 |  |
| 2. FTE employment after, all available observations | 21.17<br>(0.94) | 21.03<br>(0.52) | -0.14 (1.07)                    |  |
| 3. Change in mean FTE employment                    | -2.16<br>(1.25) | 0.59<br>(0.54)  | 2.76<br>(1.36)                  |  |

### Estimator (Sample Means: Repeated Cross-Sections)

Let  $\{Y_i, D_i, T_i\}_{i=1}^n$  be the pooled sample (the two different cross-sections merged) where T is a random variable that indicates the period (0 or 1) in which the individual is observed.

The difference-in-differences estimator is given by:

$$\left\{ \frac{\sum D_i \cdot T_i \cdot Y_i}{\sum D_i \cdot T_i} - \frac{\sum (1 - D_i) \cdot T_i \cdot Y_i}{\sum (1 - D_i) \cdot T_i} \right\} \\
- \left\{ \frac{\sum D_i \cdot (1 - T_i) \cdot Y_i}{\sum D_i \cdot (1 - T_i)} - \frac{\sum (1 - D_i) \cdot (1 - T_i) \cdot Y_i}{\sum (1 - D_i) \cdot (1 - T_i)} \right\}$$

### Estimator (Regression: Repeated Cross-Sections)

Alternatively, the same estimator can be obtained using regression techniques. Consider the linear model:

$$Y = \mu + \gamma \cdot D + \delta \cdot T + \tau \cdot (D \cdot T) + \varepsilon$$

where  $E[\varepsilon|D,T]=0$ .

Easy to show that  $\tau$  estimates the DD effect:

$$\tau = \{E[Y|D=1, T=1] - E[Y|D=0, T=1]\}$$

$$- \{E[Y|D=1, T=0] - E[Y|D=0, T=0]\}$$

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where  $E[\varepsilon|D,T]=0$ .

|                   | After (T=1)                    | Before (T=0)   | After - Before |
|-------------------|--------------------------------|----------------|----------------|
| Treated D=1       | $\mu + \gamma + \delta + \tau$ | $\mu + \gamma$ | $\delta + 	au$ |
| Control D=0       | $\mu + \delta$                 | $\mu$          | δ              |
| Treated - Control | $\gamma + \tau$                | γ              | au             |

### Estimator (Regression: Panel Data)

With panel data we can estimate the difference-in-differences effect using a fixed effects regression with unit and period fixed effects:

$$Y_{it} = \mu + \gamma_i + \delta T + \tau D_{it} + X'_{it}\beta + \varepsilon_{it}$$

- One intercept for each unit  $\gamma_i$
- D<sub>it</sub> coded as 1 for treated in post-period and 0 otherwise

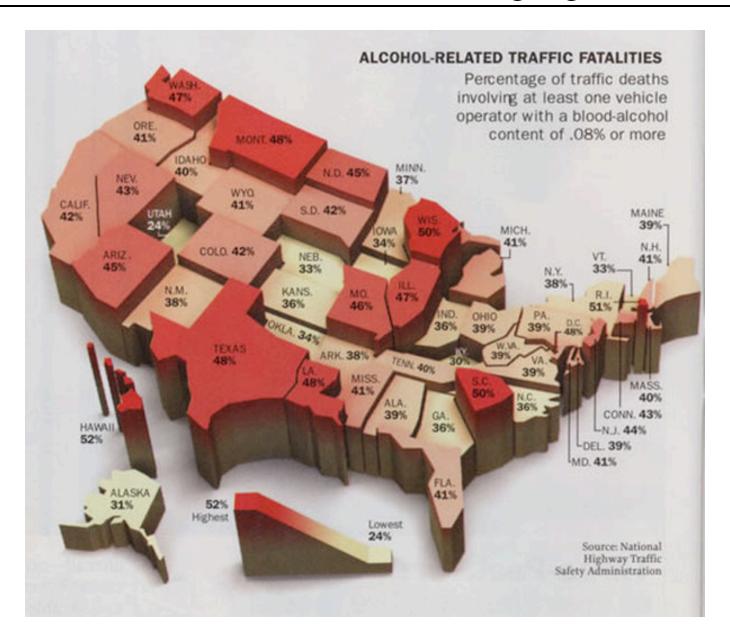
Or equivalently we can use regression with the dependent variable in first differences:

$$\Delta Y_i = \delta + \tau \cdot D_i + u_i,$$

where  $\Delta Y_i = Y_i(1) - Y_i(0)$  and  $u_i = \Delta \varepsilon_i$ .

#### Extension

- More than 2 periods
- More than 2 groups, e.g. treatments with intensity (or a continuous treatment)
- Different treatment timing
- Example: The effect of lower minimum legal drinking age on fatalities in traffic accidents (Angrist-Pishcke Chapter 5)



- Since 1933, most states maintain MLDA at 21
- Kansas, New York, North Carolina and a few others allowed drinking at 18
- In 1971, many states lowered the drinking age to 18, but Arkansas, California, and Pennsylvania kept MLDA at 21.
- In 1988, all 50 states and DC opted for an MLDA at 21

$$Y_{st} = \alpha + \delta_{rDD} LEGAL_{st}$$

$$+ \sum_{k=\text{Alaska}}^{\text{Wyoming}} \beta_k STATE_{ks} + \sum_{j=1971}^{1983} \gamma_j YEAR_{jt} + e_{st}. \quad (5.5)$$

- LEGALst: the proportion of 18-20 year-olds allow to drink in state s at time t
- STATEks: a dummy variable (taking values 0 or 1) indicating state s is which of the 50 states
- YEAR<sub>jt</sub>: a dummy variable indicating year t is which year from 1971 to 1983.

TABLE 5.2
Regression DD estimates of MLDA effects on death rates

| Dependent variable      | (1)    | (2)    | (3)    | (4)    |
|-------------------------|--------|--------|--------|--------|
| All deaths              | 10.80  | 8.47   | 12.41  | 9.65   |
|                         | (4.59) | (5.10) | (4.60) | (4.64) |
| Motor vehicle accidents | 7.59   | 6.64   | 7.50   | 6.46   |
|                         | (2.50) | (2.66) | (2.27) | (2.24) |
| Suicide                 | .59    | .47    | 1.49   | 1.26   |
|                         | (.59)  | (.79)  | (.88)  | (.89)  |
| All internal causes     | 1.33   | .08    | 1.89   | 1.28   |
|                         | (1.59) | (1.93) | (1.78) | (1.45) |
| State trends            | No     | Yes    | No     | Yes    |
| Weights                 | No     | No     | Yes    | Yes    |

$$Y_{st} = \alpha + \delta_{rDD}LEGAL_{st}$$

$$Wyoming + \sum_{k=Alaska} \beta_k STATE_{ks} + \sum_{j=1971}^{1983} \gamma_j YEAR_{jt}$$

$$Wyoming + \sum_{k=Alaska} \theta_k \left( STATE_{ks} \times t \right) + e_{st}. \tag{5.6}$$

For each state, fit a state-specific trend

FIGURE 5.4
An MLDA effect in states with parallel trends

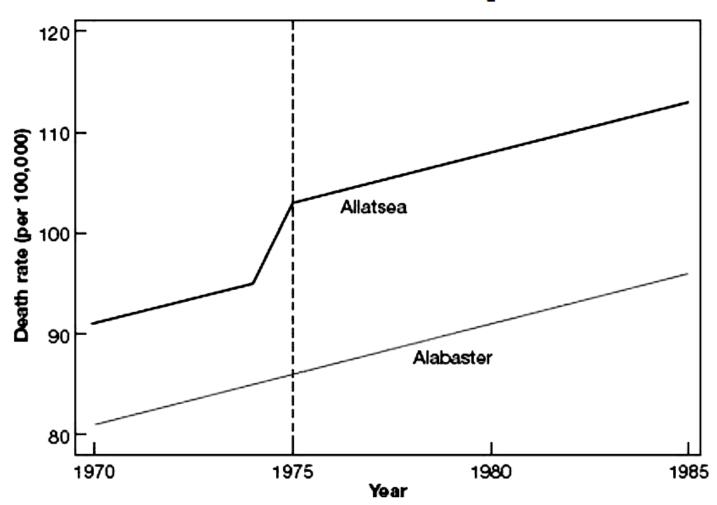


FIGURE 5.6
A real MLDA effect, visible even though trends are not parallel

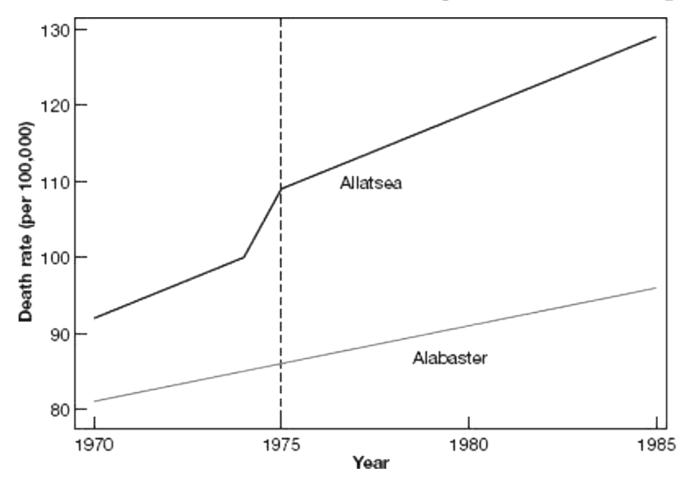


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## Correcting Standard Errors

- Case 1. When there are multiple periods, both the treatment status and the outcome variables are likely to be temporally correlated
- Case 2. When there are multiple observations under the same treatment, both the treatment status and the outcome variables are likely to be cross-sectionally correlated
- Treating these observations as independent will inflate the effective sample size and underestimate the uncertainties
- Econometricians develop "clustered" standard errors as a solution

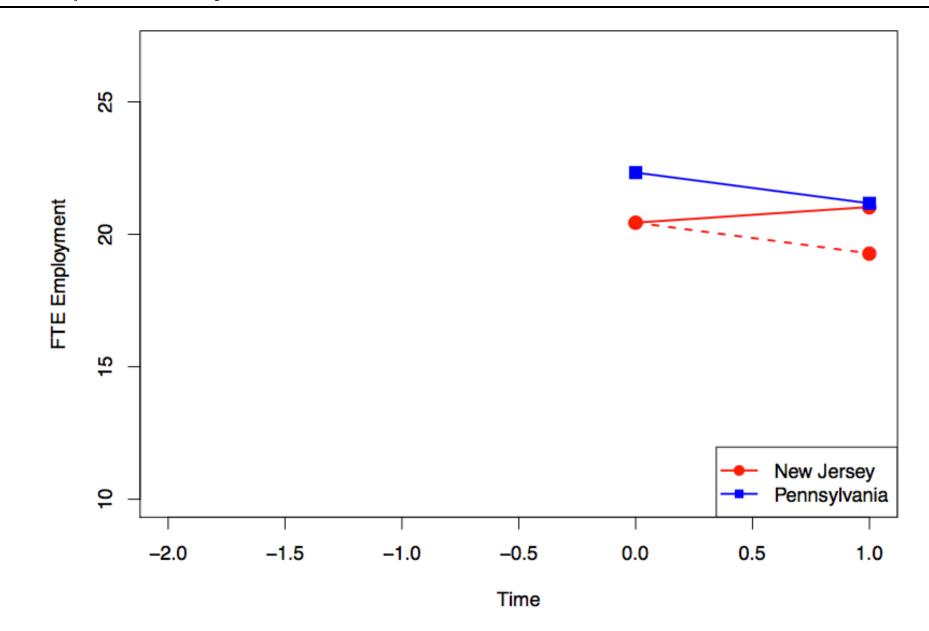
## Plan

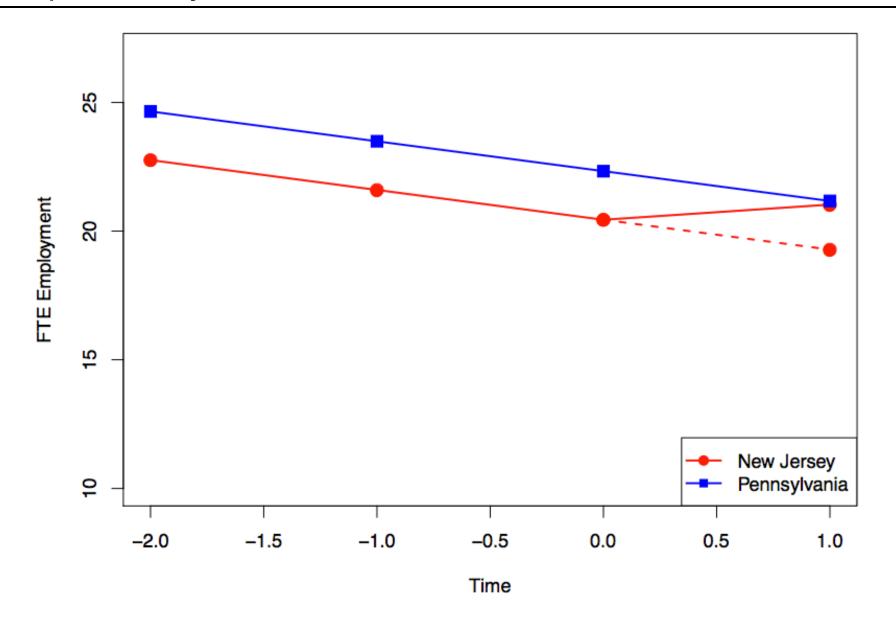
- Identification
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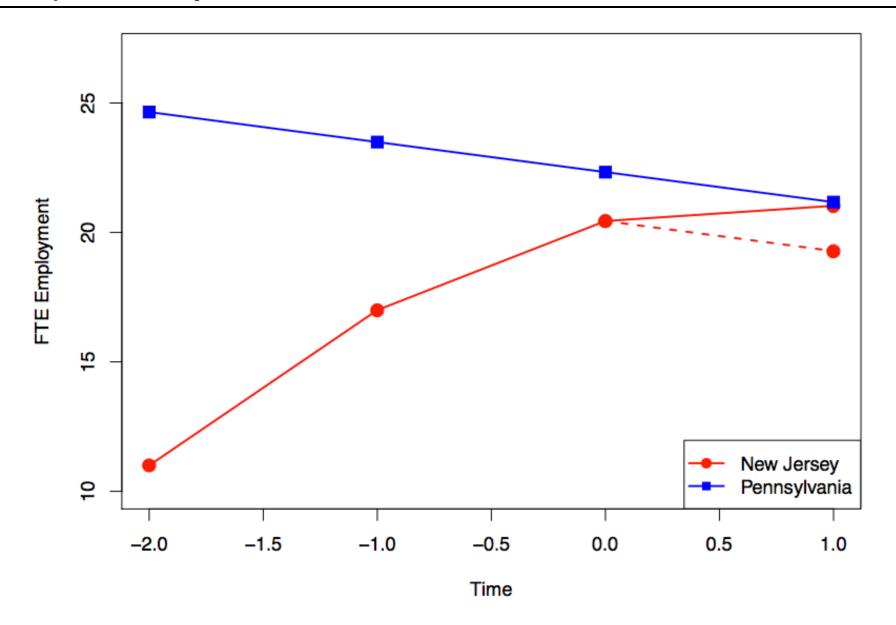
- Often treatments/programs are targeted based on pre-existing differences in outcomes.
  - "Ashenfelter dip": participants in training programs often experience a dip in earnings just before they enter the program (that may be why they participate).

Since wages have a natural tendency to mean reversion, comparing wages of participants and non-participants using DD leads to an upward biased estimate of the program effect

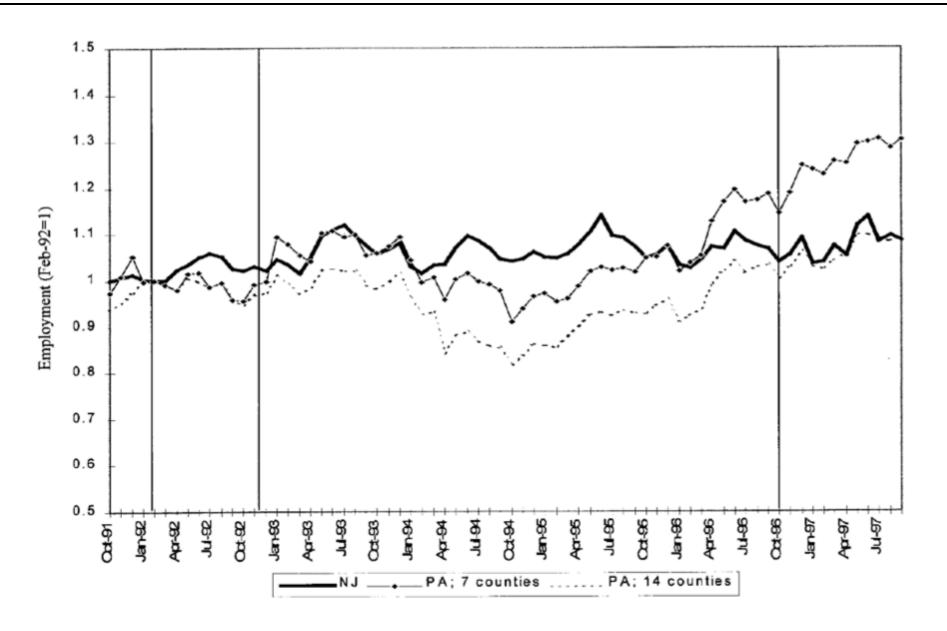
 Regional targeting: NGOs may target villages that appear most promising (or worst off)







### Longer Trends in Employment in NY and PA



### Compositional Differences

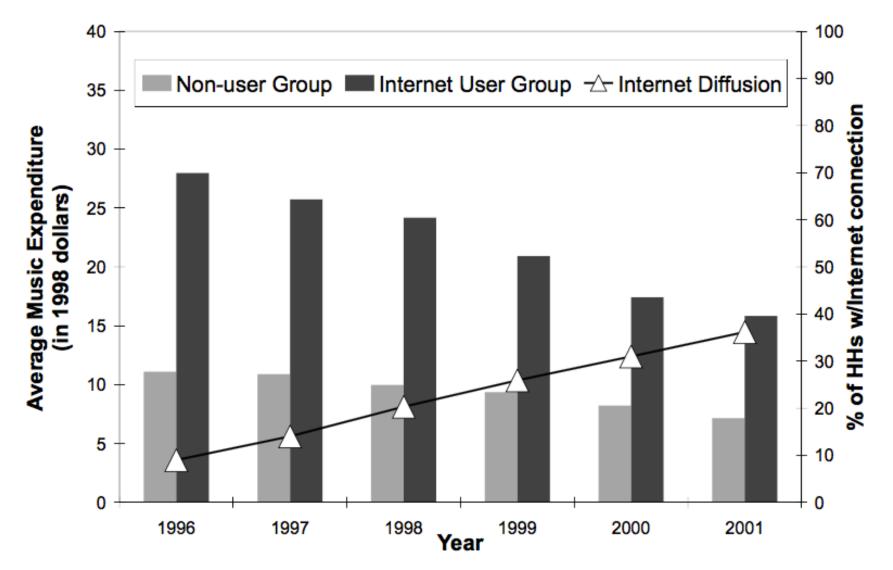
 In repeated cross-sections, we do not want that the composition of the sample changes between periods.

#### Example:

- Hong (2011) uses repeated cross-sectional data from Consumer Expenditure Survey (CEX) containing music expenditures and internet use for random samples of U.S. households
- Study exploits the emergence of Napster (the first sharing software widely used by Internet users) in June 1999 as a natural experiment.
- Study compares internet users and internet non-users, before and after emergence of Napster

### Compositions of Internet Users Change Over Time

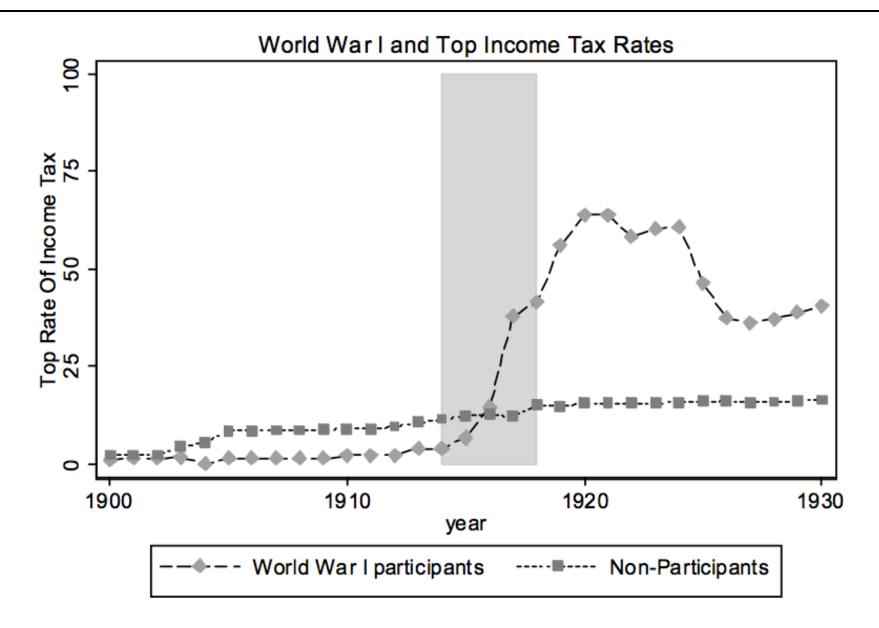
Figure 1: Internet Diffusion and Average Quarterly Music Expenditure in the CEX



### Long-term Effects vs. Reliability

- Parallel trends assumption for DD is more likely to hold over a shorter time-window
- In the long-run, many other things may happen that could confound the effect of the treatment
- Should be cautious to extrapolate short-term effects to long-term effects

#### Effect of War on Tax Rates



## Summary

- Diff-in-Diffs: An extremely popular strategy when there is longitudinal data (panel or repeated cross-sections) and the treatment is one-shot
- Parallel trends = a type of ignorability assumption, i.e., unobserved confounding must be additive and time-invariant
- Always be cautious about the assumptions you make. Better to have multiple periods